



BELLEVUE COMETS

**Bellevue Community
School District
Financial Overview
October 2020**



Setting Board Budget Parameters

To Guide Financial and Budget Discussions

(a list of potential topics to discuss – not inclusive)

FINANCIAL TOPIC	Examples of Financial Policy/Parameter Statements
FINANCIAL HEALTH	<ul style="list-style-type: none"> • District year-end unspent maximum budget ratio will be X%. • District year-end solvency ratio will be X%. • Changes in any of the key financial measures (Seven General Fund Key Financial Indicators) will be explained and corrective action, if needed, initiated. <div style="float: right; border-left: 1px solid black; padding-left: 5px; margin-left: 10px;"> IASB Recommends: 5% - 15%, no more than 25%. </div>
FUNDING EDUCATIONAL PRIORITIES	<ul style="list-style-type: none"> • The District budget will be developed to maintain focus on district educational priorities. • District resources will be aligned to achieve district education goals and priorities.
TAXES	<ul style="list-style-type: none"> • The budget will be built to maintain a consistent overall tax rate from year to year, unless circumstances dictate otherwise. • Any change in overall tax rate will be discussed by the board, including public input, in advance of adoption.
SOUND BUDGETARY PRINCIPLES	<ul style="list-style-type: none"> • The District will present a balanced budget, aligning authority/revenues with expenses in the same fiscal year, unless circumstances dictate otherwise. • One-time funding will be used for one-time purchases and not for ongoing expenses. Unobligated fund balance will be “used” thoughtfully.
TRANSPARENCY AND COMMUNICATION	Discussions on the district’s financial health, budget, and related matters will be open and as frequent as needed.
BUDGET REDUCTIONS	In determining budget reductions or budget realignment, district will: <ul style="list-style-type: none"> • Use a systemic approach. • Minimize negative impact on students. • Be transparent in approach and decision-making, and allow adequate time for public input. • Will only consider reductions that are sustainable.



Unspent Authorized Budget (Also Known as Unspent Spending Authority)

Definitions and Calculations

Maximum Spending Authority – also known as Maximum Authorized Budget (MAB)– the maximum amount authorized under the school finance formula that a district has available to spend for a given budget year. It is a calculation and is the sum of maximum district cost, preschool foundation aid, ISL, Ed Improvement Authority, miscellaneous income and prior year unspent spending authority.

Maximum district cost – also a calculation; the sum of regular program cost (enrollment multiplied by legislatively authorized cost per student), special education instructional costs, AEA costs and district supplementary weighting - all funded with a mix of state aid and property taxes. It does not include a district’s cash reserve levy.

Miscellaneous income – revenue which is not part of the combined district cost – for example, state grants, federal funds, student fees and tuition from open enrollment in, and interest income. It does not include the cash reserve levy.

Unspent Spending Authority – also known as Unspent Authorized Budget (UAB) – amount of maximum spending authority left at year end after deducting the general fund expenditures incurred during the year.

Three Views - Data, Charts & Graphs (page 11)

View of Unspent Spending Authority Balances	Calculation	Why Important?
Current (traditional) Fiscal Year Unspent Authorized Balance	Maximum authorized budget less expenditures.	By law, cannot exceed the maximum spending authority. Cannot have a negative unspent spending authority at year end and if do, SBRC requires submission of corrective action plan
Annual Unspent Authority Balance	Current year’s maximum authorized budget less current year expenditures. (does not include prior year’s unspent spending authority).	Once an adequate unspent authorized budget balance is achieved, no need to bank additional unspent authority.
Available Unspent Authority Balance	Current unspent spending authority less restricted funds’ fund balances.	Amount that the district has available to spend, if cash is available. Restricted funds must be spent for specific purposes.



% Unspent Authority to Maximum Ratios	Calculation	Target	Questions To Be Answered?
% Balance Traditional to Maximum	Unspent authorized budget as a percent of maximum spending authority	5% - 15%, recommended not to exceed 25%	Are we within legal minimums? What do the trends tell us? Are we below 0% and must go to SBRC?
% Balance Annual to Annual Maximum	Annual unspent spending authority as a percent of maximum spending authority less prior years' spending authority	Build to UAB Ratio, - then stabilize at 0%	Are we spending all authority generated for a given year, using prior year's spending authority, or building unspent authority levels too high?
% Balance Available to Maximum	Current unspent spending authority less restricted funds' fund balances as a percentage of maximum authorized budget	??	What authority is available to the district to spend?

Other Important Information

- Maximum spending authority can be compared to a credit card limit – that is, it controls spending. It represents the most that can be spent. It is a legislatively enacted calculation to keep spending per student the same (equitable) regardless of where in Iowa those students reside. Spending authority does NOT equate to cash available. Unspent spending authority can be compared to the unused portion of a credit card limit. A district's level of unspent spending authority does not mean a district has cash. Conversely, a district's cash balance does not mean a district has unspent spending authority-that is, districts cannot use their cash to spend above their credit card limit.
- The amount of unspent spending authority is the most important key measure. If the district's unspent spending authority goes below zero (negative), the district by law is required to present a corrective action plan to the School Budget Review Committee (SBRC) to raise the spending authority above zero. If a district's corrective action plan is not sound or if the district is negative for 2 or more years, the SBRC may recommend a Phase II – an on-site, thorough fiscal visit.
- Spending authority can be increased by: higher modified supplemental amount; modified state amount; increased enrollment; increased miscellaneous income; SBRC approval of increased authority for unique circumstances; and by decreasing district expenditures.

Iowa Association of School Boards: Financial Focus - All Funds Detail

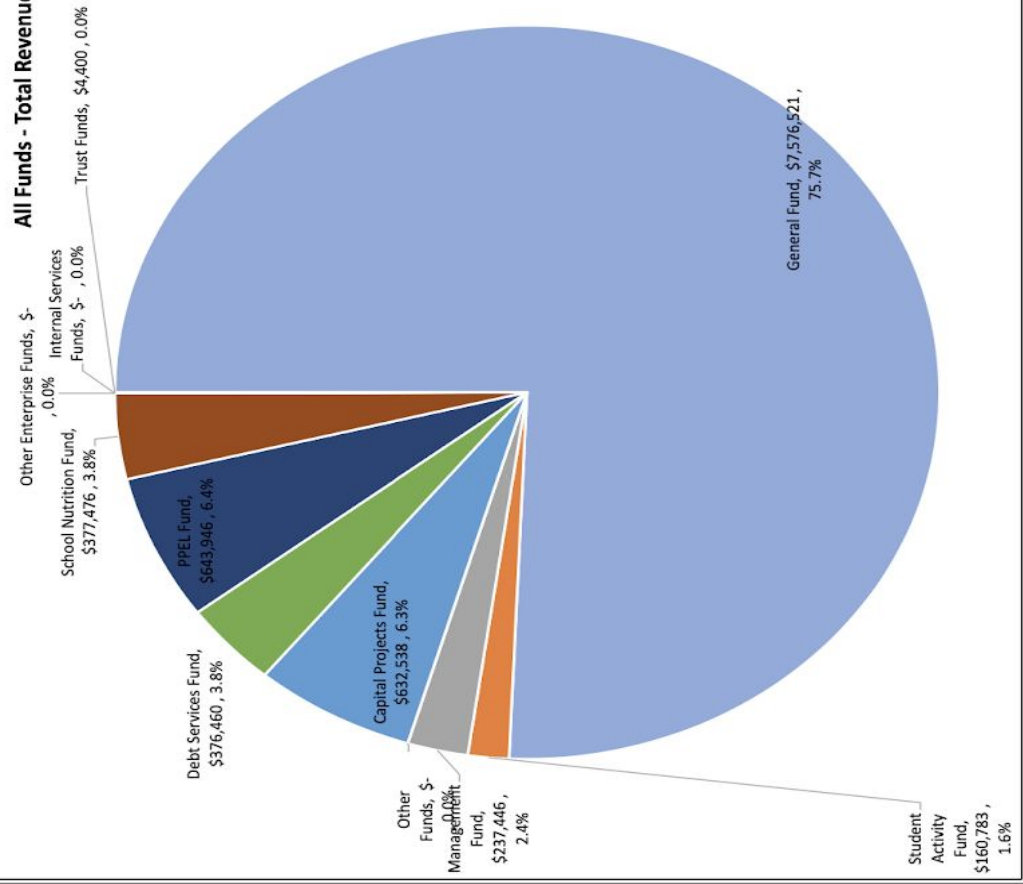
Bellevue

FY 2019

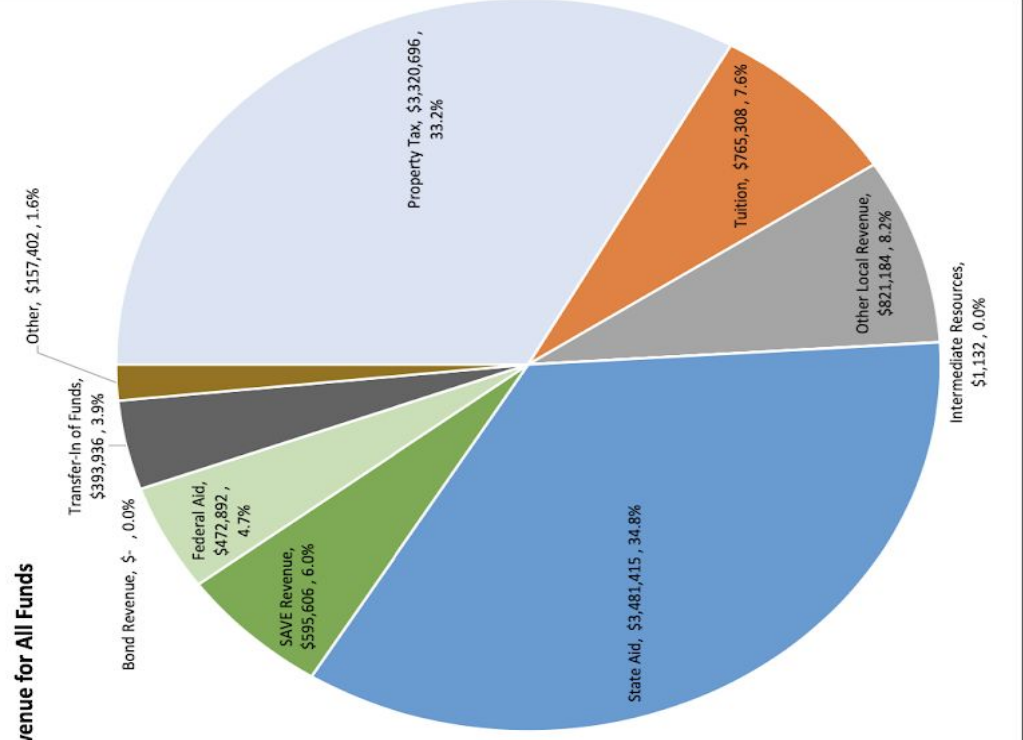
All Funds - Total Revenue by Fund

Fund	General Fund	Student Activity Fund	Management Fund	Capital Projects Fund	Debt Services Fund	PPEL Fund	School Nutrition Fund	Other Enterprise Funds	Internal Services Funds	Trust Funds	Other Funds
Revenue Amount	\$ 7,576,521	\$ 160,783	\$ 237,446	\$ 632,538	\$ 376,460	\$ 643,946	\$ 377,476	\$ -	\$ -	\$ 4,400	\$ -
% of Total Revenues	75.7%	1.6%	2.4%	6.3%	3.8%	6.4%	3.8%	0.0%	0.0%	0.0%	0.0%

All Funds - Total Revenue by Fund



Sources of Revenue for All Funds

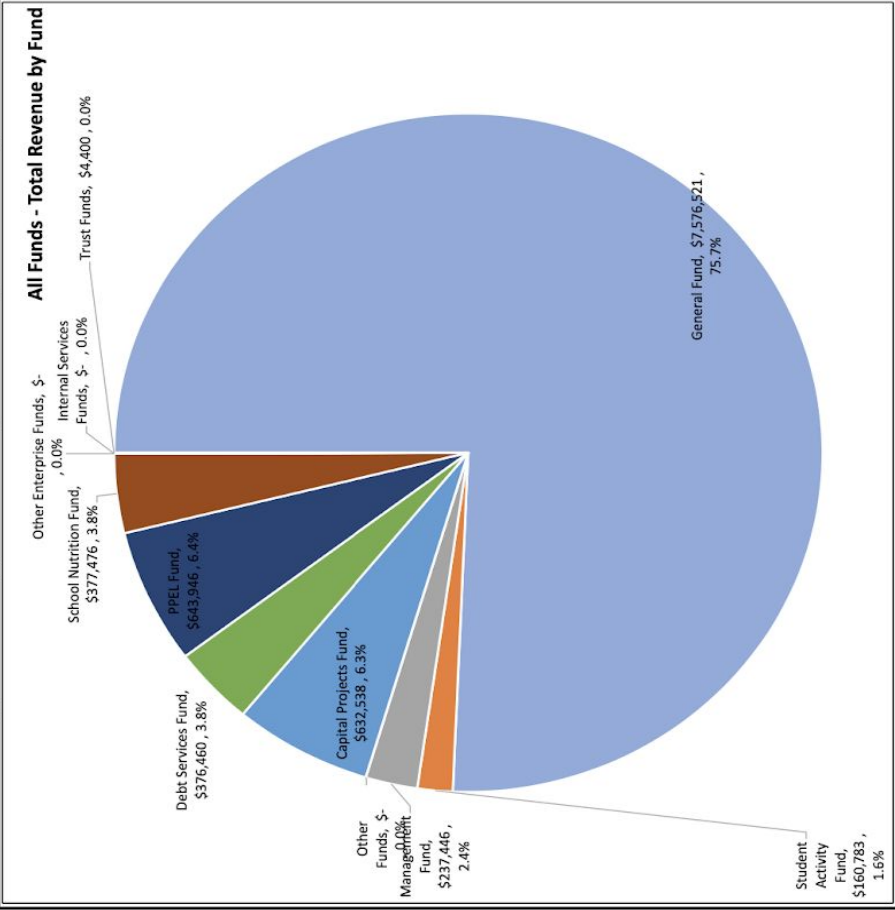
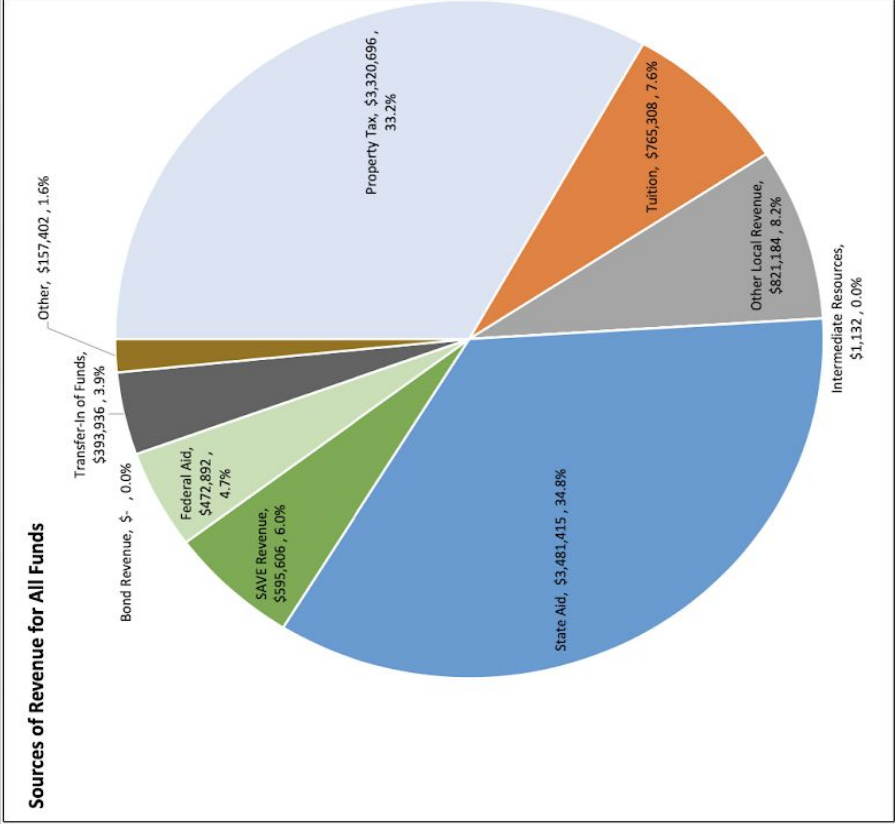


Iowa Association of School Boards: Financial Focus - All Funds Detail

Bellevue

FY 2019

All Funds - Total Revenue by Fund											
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Sources of Revenue for All Funds

Iowa Association of School Boards: Financial Focus - All Funds Detail

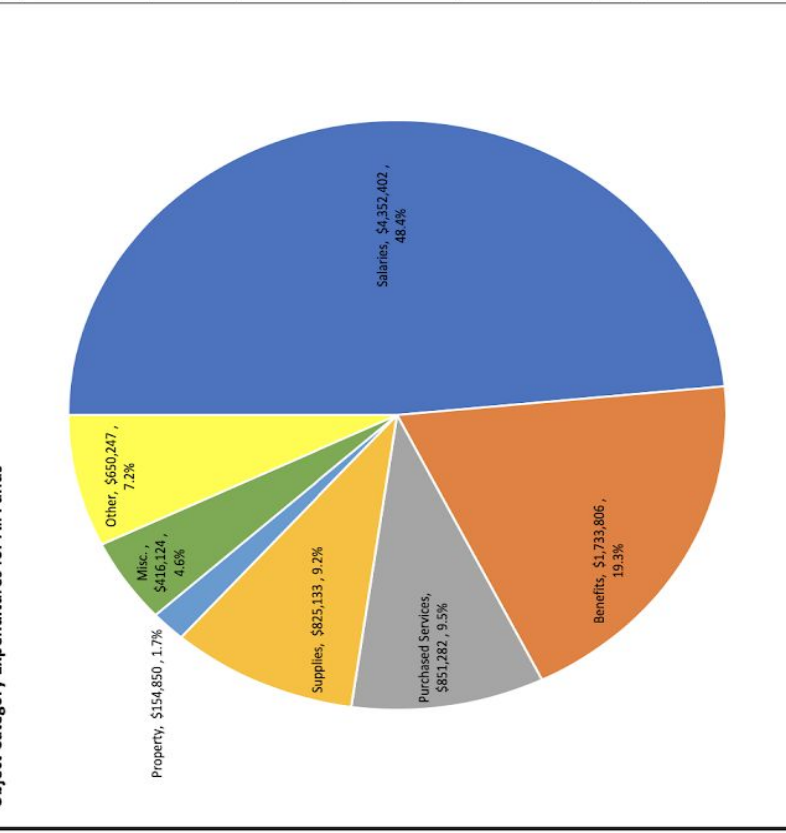
Bellevue

FY 2019

Object Category Expenditures for All Funds

Object Category	Salaries	Benefits	Purchased Services	Supplies	Property	Misc.	Other	Total
Object Category Expenditure Amount	\$ 4,352,402	\$ 1,733,806	\$ 851,282	\$ 825,133	\$ 154,850	\$ 416,124	\$ 650,247	\$ 8,983,844
% of Total Object Category Expenditures	48.4%	17.7%	8.7%	8.4%	1.6%	4.2%	6.6%	91.5%

Object Category Expenditures for All Funds



Descriptions and Information on Different Funds (not all inclusive)

Fund	Description	Code Cite	Major Revenue Sources	Major Expenditures
General Fund	All school district educational programming and most operations	298A	-State Aid and property taxes generated through the school aid formula -Other local taxes, state aid, federal aid and grants -Tuition from open enrolled	-Salaries and benefits, utilities, curriculum, services, instruction support staff, transportation, administration
Student Activity Fund	Student-related cocurricular or extracurricular	298A.8	-Activity fees -Gate Receipts -Student fundraising -Picture revenues	-Cost of co-curricular activities (athletics, clubs, trips) -Protective/safety equipment
Management Fund	Fund activities for specified items, per law	298A.3, 298.4	-Property taxes (board approved)	-Liability insurance -Early retirement -Unemployment claims -Tort payments -Arbitration/Mediation
Capital Projects Funds	Fund accounts for infrastructure, such as land and buildings	298A.9, 298.21	-Bond proceeds from General Obligation (GO) bonds and revenue bonds -Sales tax (from SAVE funds) -Property taxes	-Acquisition -Construction -Major renovation -Technology -Stated bond purpose
Physical Plant and Equipment Levy (PPEL) Fund		298A.4, 298.2, 298.3	-Property taxes (board approved) -Property taxes (voter approved)	-Purchase/construction of infrastructure -Purchase, lease, lease-purchase of buildings -Technology -Busses and bus repair
Debt Service Fund	Account for debt payments	298A.10, 298.18	-Property taxes (voter approved) -Transfers-in	-Payment of principal and interest on bonds
School Nutrition Fund	Meals provided to students	298A.11	-Lunch fees -State and federal student lunch reimbursements -Fee for services	-School nutrition programs -Compensation of lunch staff -Food Examples include: -Before/after school day care
Other Enterprise Funds	Funds for programs that are run like a business			-Student house construction programs -Self-insurance fund -Risk management fund -Print shop
Internal Services Funds	Services provided to other district departments		-Department charge-backs	-Use of principal/interest in accordance with trust document -Example: College scholarships
Trust Funds	Designated purposes monetary gifts - district trustee	298A.13	-Benefactor gifts or donations	-Expenses in accordance with the terms of the specific "other fund"
Other Funds	Catch-all	298A.14 300.1	Examples: -Property tax from the Public Educational and Recreational Levy (PERL)	

"Misc." are object category expenditures with codes between 800 and 899.
"Other" are object category expenditures with codes between 900 and 1000.

Note:
Agency Funds (288.13) are not included in these tables and charts as the district acts only as custodian of those funds. Decisions on use of these funds is made by the agency in charge. Examples: PTA, PTO, Booster Club

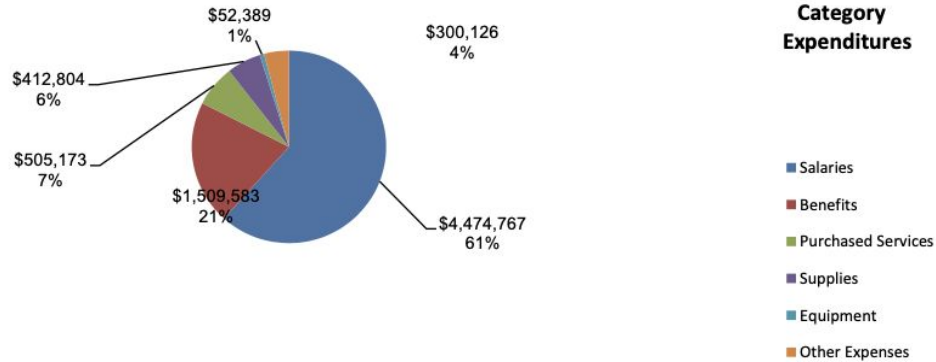
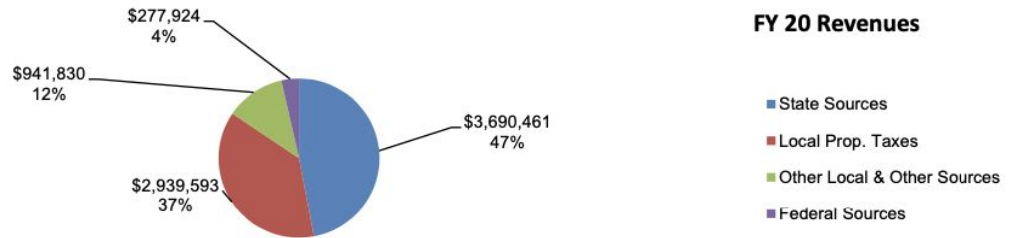
Sources:
Iowa Department of Education, Certified Annual Financial Reports (CAR) files

IASB School District General Fund Fiscal Facts

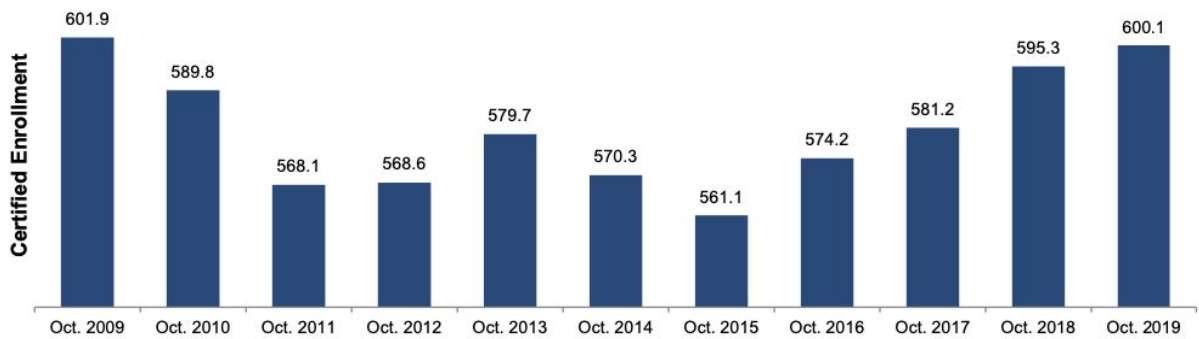
Bellevue

Six Important District Financial Facts: General Fund Revenues and Expenditures, Enrollment Trend, Financial Solvency Ratio Trend, Unspent Authorized Budget (UAB) Percentage Trend, Cash/Unspent Balance Trends, Certified Staffing Levels, and Property Tax Rates.

Total General Fund Revenues= \$	Total General Fund Expenditures= \$
7,849,808	7,254,843



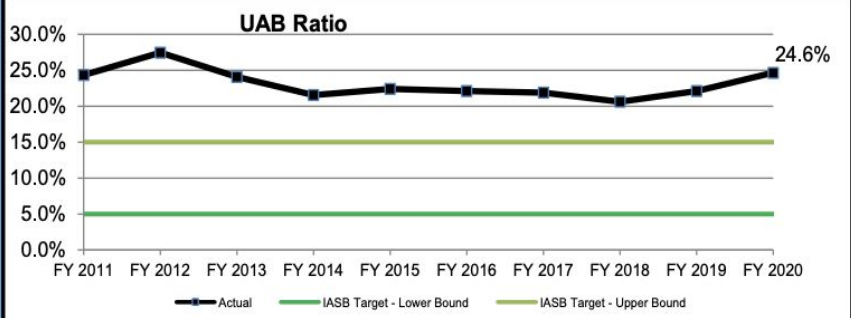
Enrollment History



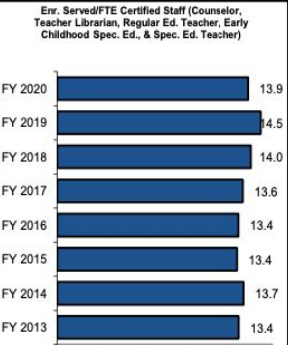
IASB School District General Fund Fiscal Facts

Bellevue

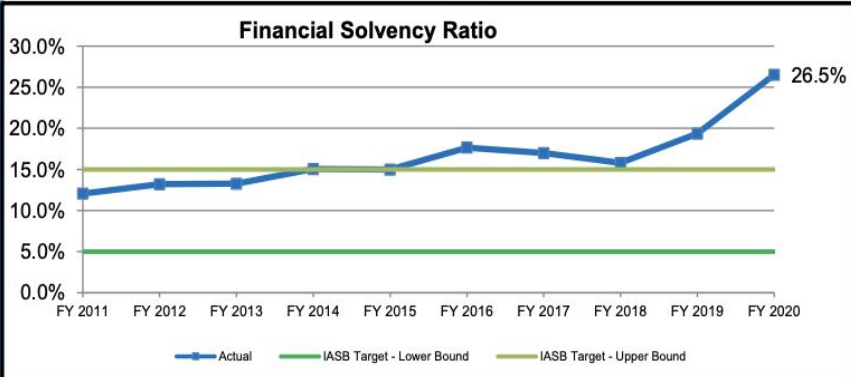
Unspent Authorized Budget (UAB) Ratio: IASB recommends a financial UAB ratio range of 5-15%, not to exceed 25%. This is a key indicator that represents the amount of spending authority remaining at the end of a fiscal year. A negative value is a violation of Iowa law and will require a district to develop and implement a corrective action plan.



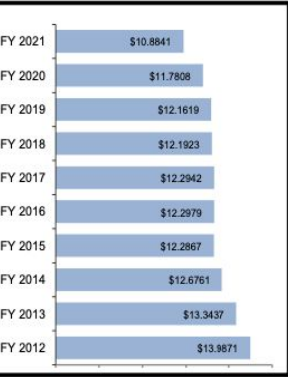
Certified Staffing Levels



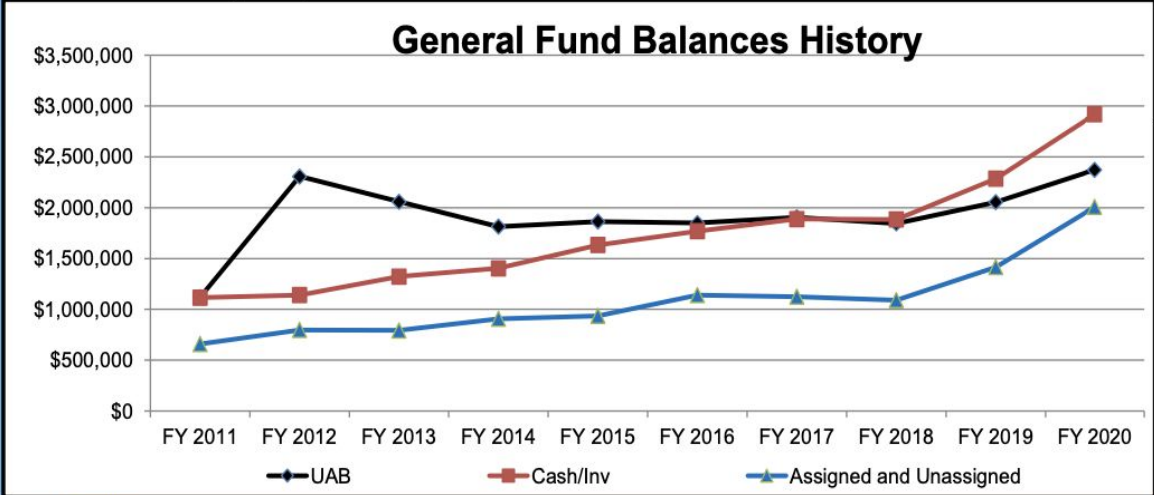
Financial Solvency Ratio: IASB recommends a financial solvency ratio range of 5-15%, not to exceed 25%. The financial solvency ratio is a measure of unobligated resources at a point in time (usually at year end as shown here).



School District Total Property Tax Rates (Per \$1,000 of taxable valuations)

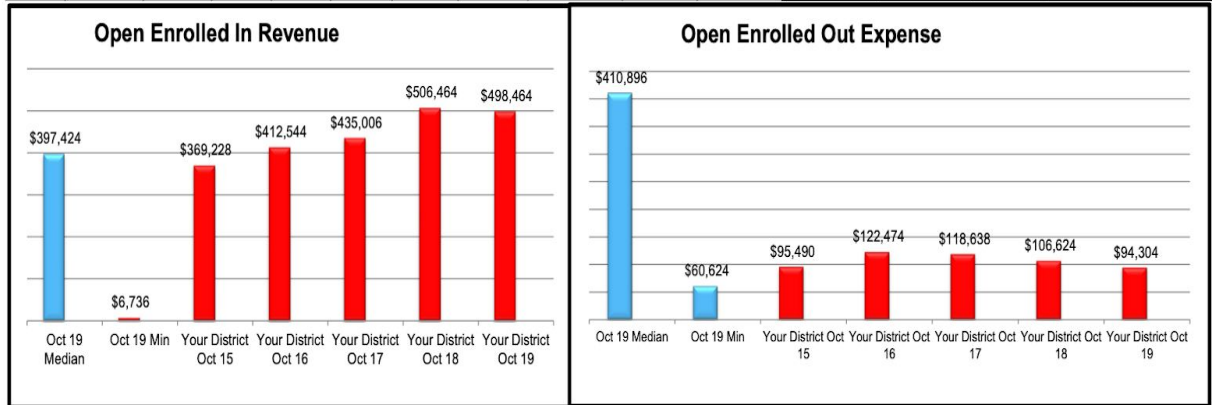


General Fund Balances History: It is important to monitor the trendlines for each of these measures.



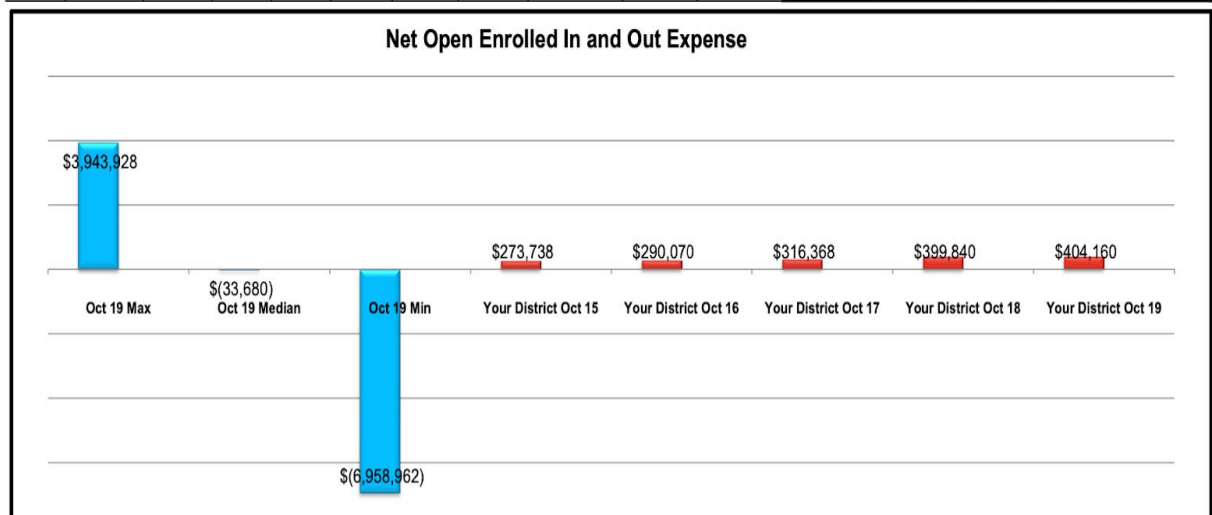
Updated 9/17/2020

Open Enrolled In Revenue Oct 19 (Estimated at state cost per student)								Bellevue							
Open In Rev	Under \$150,000	\$150,000-\$299,999	\$300,000-\$449,999	\$450,000-\$599,999	\$600,000-\$749,999	\$750,000-\$999,999	\$1,000,000 and up	Oct 19 Max	Oct 19 Median	Oct 19 Min	Your District Oct 15	Your District Oct 16	Your District Oct 17	Your District Oct 18	Your District Oct 19
Number	44	75	65	33	21	27	62	\$ 5,481,083	\$ 397,424	\$ 6,736	\$ 369,228	\$ 412,544	\$ 435,006	\$ 506,464	\$ 498,464
Percent	13.5%	22.9%	19.9%	10.1%	6.4%	8.3%	19.0%								



Open Enrolled Out Expense Oct 19 (Estimated at state cost per student)								Bellevue							
Open Out Exp	Under \$150,000	\$150,000-\$299,999	\$300,000-\$449,999	\$450,000-\$599,999	\$600,000-\$749,999	\$750,000-\$999,999	\$1,000,000 and up	Oct 19 Max	Oct 19 Median	Oct 19 Min	Your District Oct 15	Your District Oct 16	Your District Oct 17	Your District Oct 18	Your District Oct 19
Number	20	73	87	43	30	30	44	\$ 10,371,419	\$ 410,896	\$ 60,624	\$ 95,490	\$ 122,474	\$ 118,638	\$ 106,624	\$ 94,304
Percent	6.1%	22.3%	26.6%	13.1%	9.2%	9.2%	13.5%								

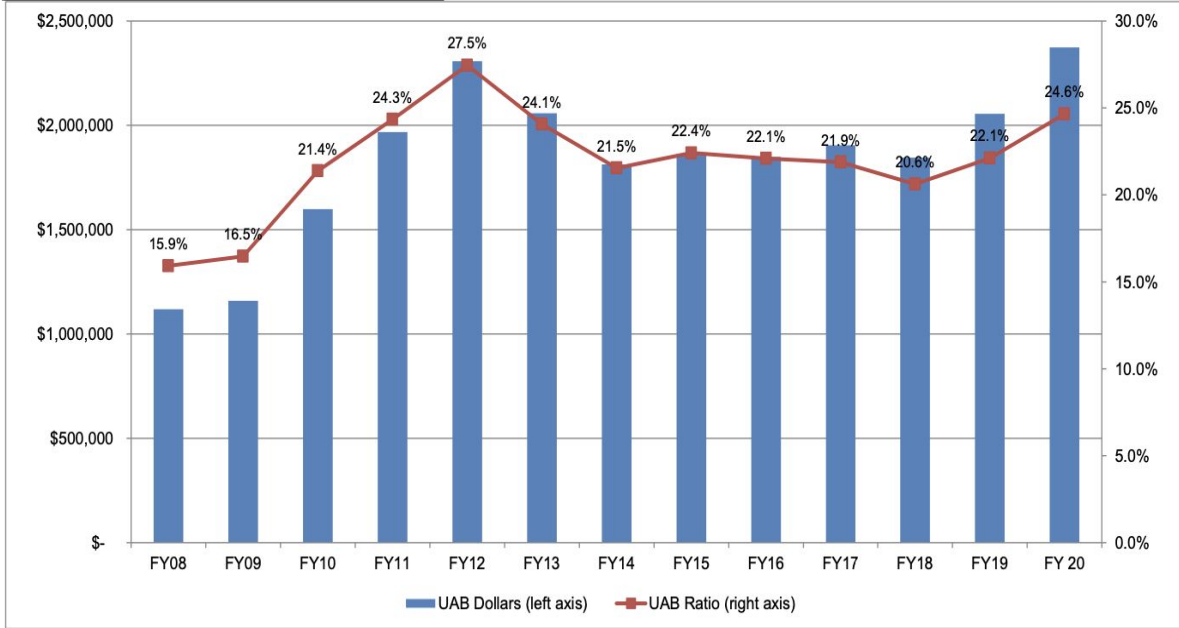
Net Open Enrolled In and Out Expense Oct 19 (Estimated at state cost per student)								Bellevue							
Open Net Exp	-\$1,000,000 and lower	-\$500,000 to -\$999,999	-\$1 to \$499,999	\$0 to \$499,999	\$500,000 to \$749,000	\$750,000 to \$999,999	\$1,000,000 and up	Oct 19 Max	Oct 19 Median	Oct 19 Min	Your District Oct 15	Your District Oct 16	Your District Oct 17	Your District Oct 18	Your District Oct 19
Number	20	26	127	90	29	9	26	\$ 3,943,928	\$ (33,680)	\$ (6,958,962)	\$ 273,738	\$ 290,070	\$ 316,368	\$ 399,840	\$ 404,160
Percent	6.1%	8.0%	38.8%	27.5%	8.9%	2.8%	8.0%								



Select School District from List Below:

Bellevue	
0585	DoM School District #

Unspent Authorized Budget (UAB) History Report



UAB Ratio equals:	<u>Unspent Authorized Budget</u> Maximum Authorized Budget
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Statewide Unspent Authorized Budgets												
Measure	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	FY17	FY18	FY19
State Maximum	61.7%	59.1%	61.8%	62.9%	63.4%	65.5%	64.5%	65.1%	65.1%	64.3%	63.8%	63.1%
State Median	14.2%	13.9%	15.6%	18.3%	19.3%	17.6%	16.8%	16.8%	16.8%	18.7%	19.1%	20.7%
State Minimum	-11.3%	-13.0%	-21.1%	-4.9%	-10.6%	-20.6%	-34.3%	-7.4%	-7.4%	-2.2%	-6.4%	-6.6%
State Average	14.9%	14.6%	16.5%	19.0%	19.9%	18.5%	17.6%	17.5%	17.6%	19.4%	20.6%	21.7%

Note: Updated 3/5/2020

Source: Iowa Department of Management, UAB worksheet file

Three Views for Unspent Authority Balance

Select School District from List Below:

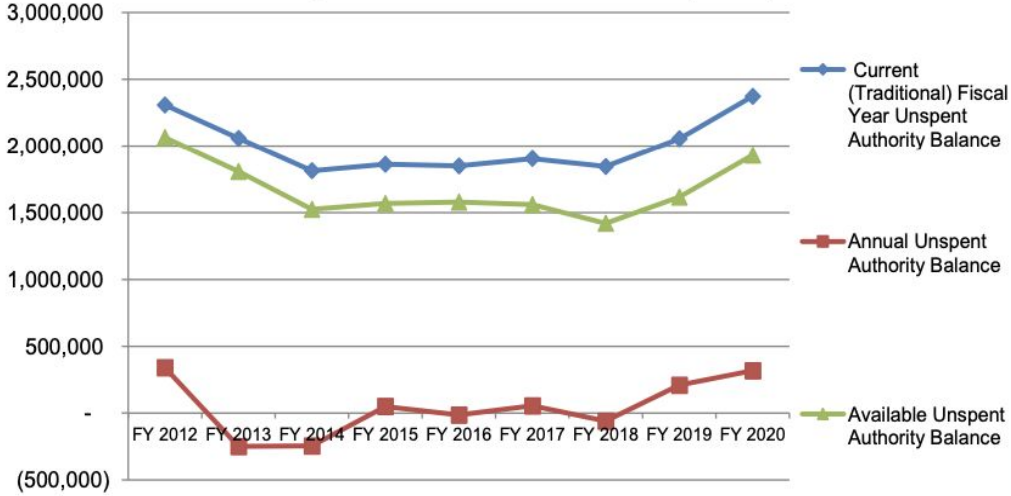
1. Traditional
2. Annual view only
3. Traditional view without the restricted funds

Bellevue

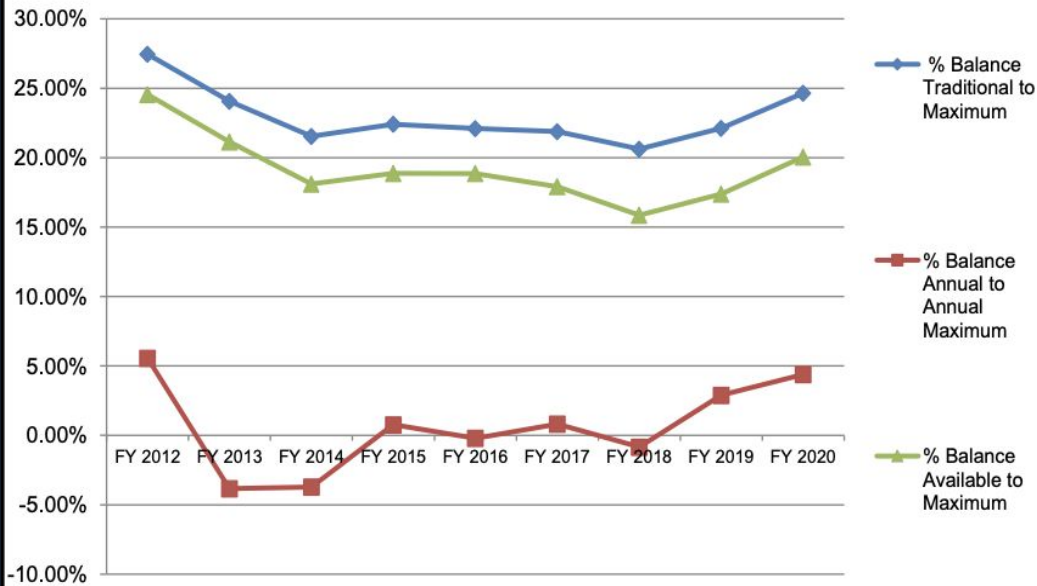
0585

=DoM School District Number

Combined View of the Three Unspent Authority Balances (Assigned and Unassigned Fund Balance included for comparison)



% Unspent Authority to Maximum

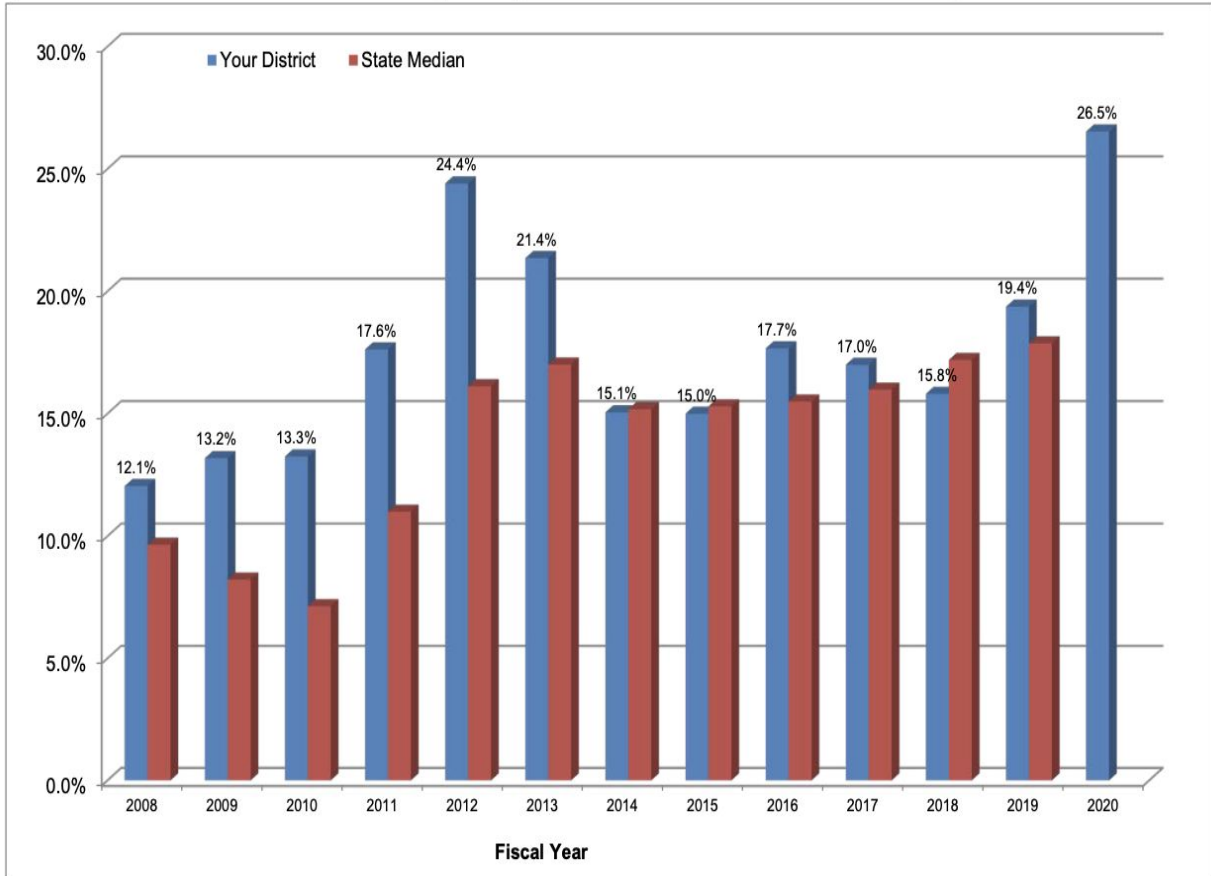


Select School District Below:

Bellevue

Solvency History

0585 School District #



Solvency Ratio equals:

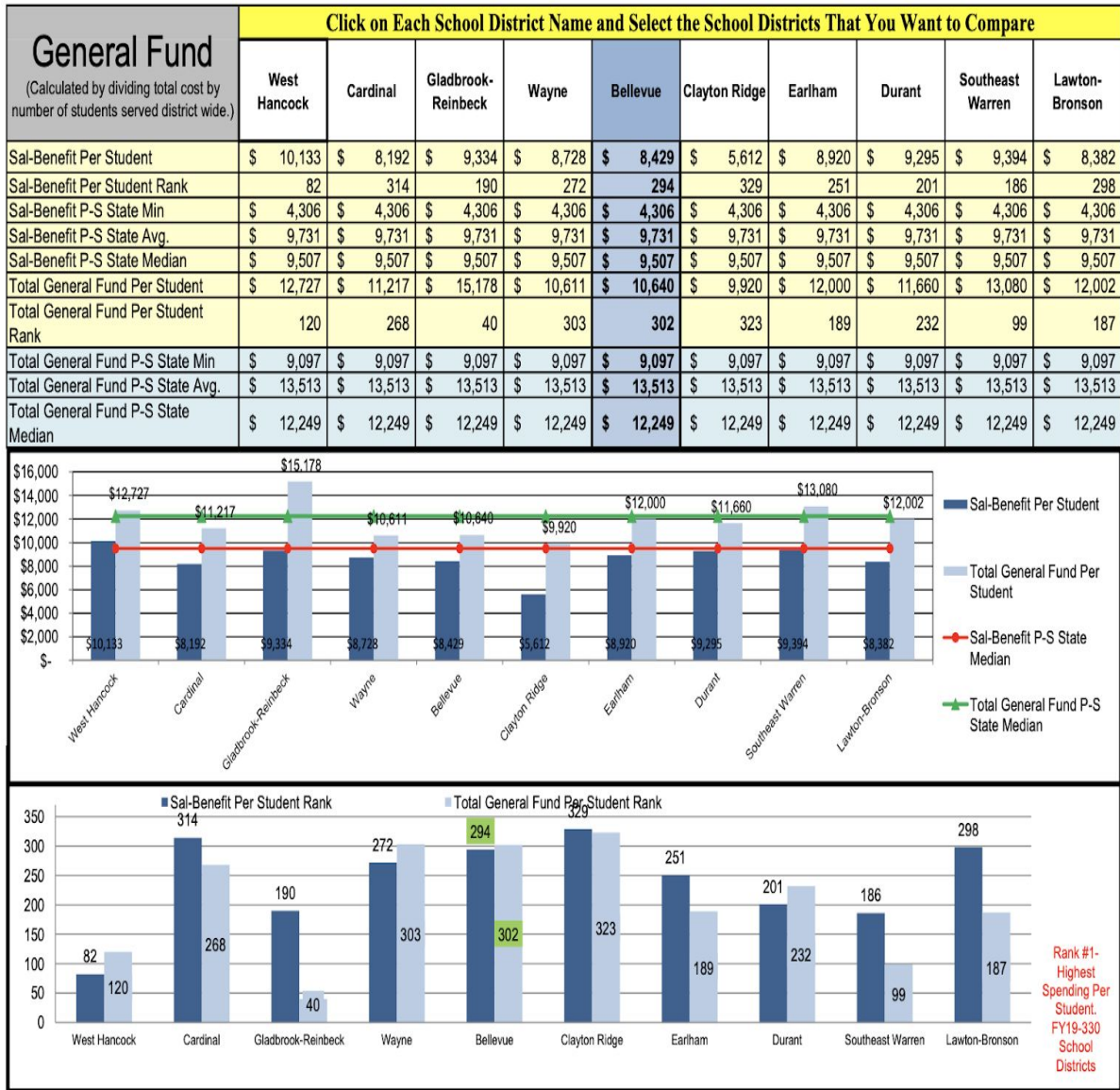
$$\frac{\text{Assigned plus unassigned fund balances}}{\text{Total revenue minus AEA Flowthrough}}$$

Statewide Solvency Ratios

Measure	FY08	FY09	FY10	FY11	FY12	FY13	FY14	FY15	FY16	FY17	FY18	FY19
State Maximum	58.7%	62.0%	77.2%	89.1%	97.1%	91.6%	82.2%	86.7%	98.7%	102.6%	114.1%	118.8%
State Median	9.6%	8.2%	7.1%	11.0%	16.1%	17.0%	15.2%	15.3%	15.5%	16.0%	17.2%	17.9%
State Minimum	-17.6%	-23.2%	-31.8%	-20.4%	-17.0%	-23.3%	-11.5%	-7.8%	-9.0%	-4.5%	-13.6%	-19.8%
State Average	10.5%	9.6%	8.0%	11.3%	16.5%	17.8%	16.8%	16.3%	17.1%	14.8%	15.4%	15.9%

Sources: Iowa Department of Education, Certified Annual Report (CAR) file, and IASB analysis and calculations

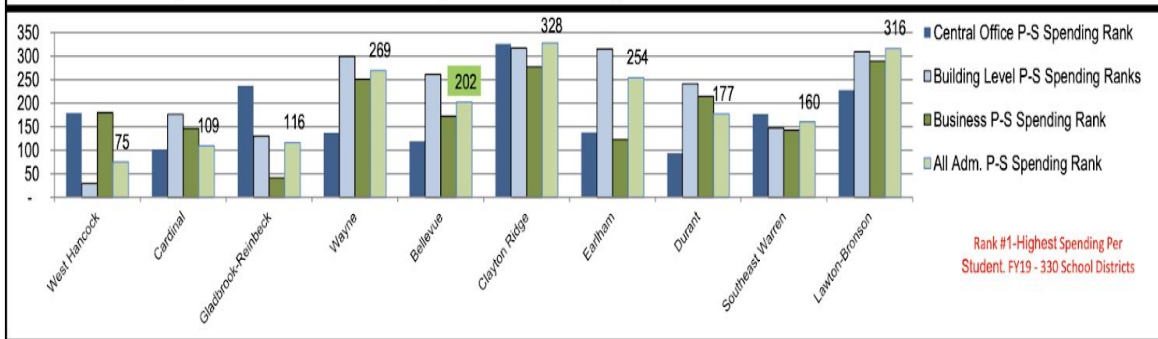
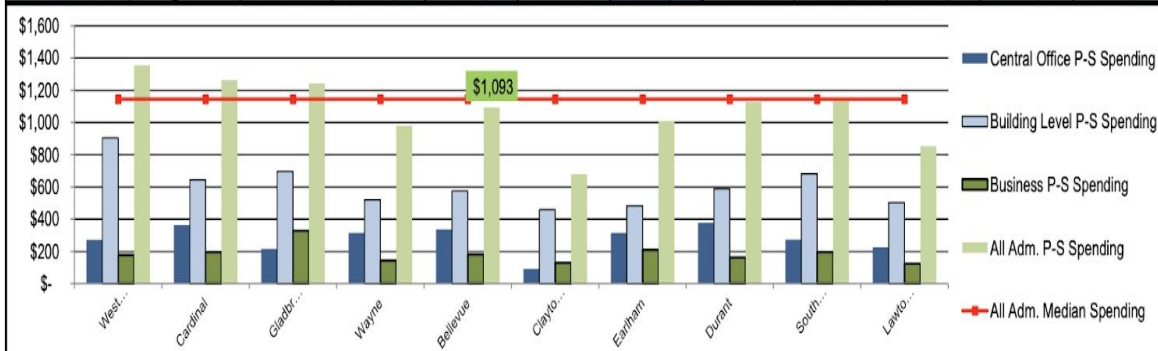
Iowa School Districts Cost Per Student - General Fund (FY 2019)



Sources: Iowa Department of Education (FY 2019 CAR file) and IASB analysis and calculations

Iowa School Districts Cost Per Student - Administration (Lines 17-20 CAR) FY 2019

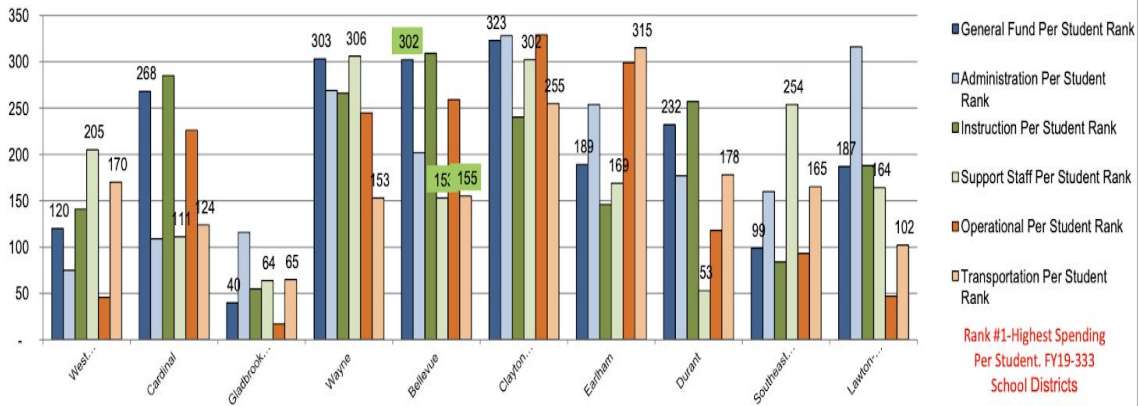
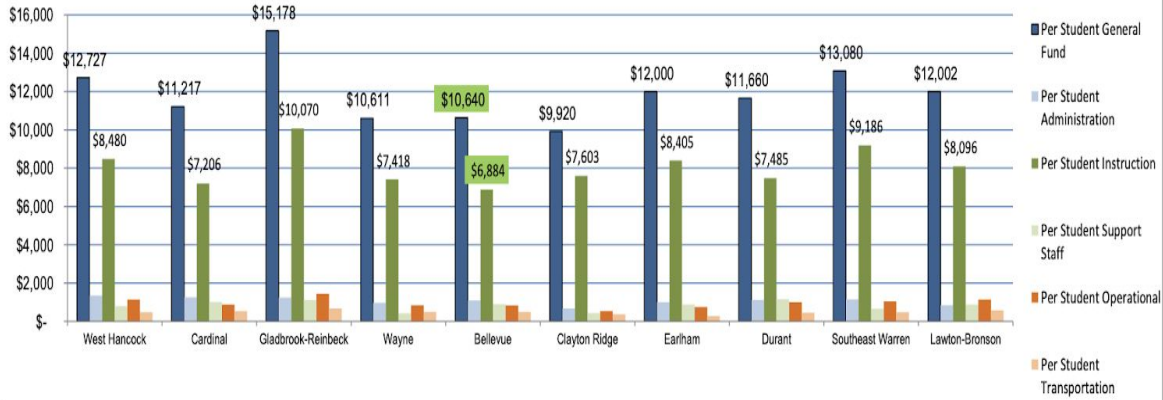
Administration (Calculated by dividing total cost in each area by number of students served district wide)	School Districts Identified in General Fund Tab									
	819	977	2502	6854	585	2763	1953	1926	6094	3555
	West Hancock	Cardinal	Gladbrook-Reinbeck	Wayne	Belleveue	Clayton Ridge	Earlham	Durant	Southeast Warren	Lawton-Bronson
Central Office P-S Spending	\$ 272	\$ 363	\$ 215	\$ 315	\$ 337	\$ 91	\$ 315	\$ 377	\$ 273	\$ 225
Central Office P-S Spending Rank	179	101	237	137	119	326	138	94	177	228
Building Level P-S Spending	\$ 904	\$ 645	\$ 696	\$ 521	\$ 574	\$ 458	\$ 484	\$ 587	\$ 682	\$ 502
Building Level P-S Spending Ranks	29	176	130	299	261	317	315	241	147	309
Business P-S Spending	\$ 178	\$ 195	\$ 328	\$ 143	\$ 181	\$ 129	\$ 210	\$ 163	\$ 196	\$ 124
Business P-S Spending Rank	180	146	41	251	172	277	123	214	143	289
All Adm. P-S Spending	\$ 1,355	\$ 1,262	\$ 1,243	\$ 980	\$ 1,093	\$ 679	\$ 1,010	\$ 1,128	\$ 1,152	\$ 852
All Adm. P-S Spending Rank	75	109	116	269	202	328	254	177	160	316
Central Office Median Spending	\$ 287	\$ 287	\$ 287	\$ 287	\$ 287	\$ 287	\$ 287	\$ 287	\$ 287	\$ 287
Building Level Median Spending	\$ 658	\$ 658	\$ 658	\$ 658	\$ 658	\$ 658	\$ 658	\$ 658	\$ 658	\$ 658
Business Median Spending	\$ 186	\$ 186	\$ 186	\$ 186	\$ 186	\$ 186	\$ 186	\$ 186	\$ 186	\$ 186
All Adm. Median Spending	\$ 1,145	\$ 1,145	\$ 1,145	\$ 1,145	\$ 1,145	\$ 1,145	\$ 1,145	\$ 1,145	\$ 1,145	\$ 1,145



Sources: Iowa Department of Education (FY 2019 CAR file) and IASB analysis and calculations

Iowa School Districts Cost Per Student - Total Cost Summary FY 2019

TOTAL COST SUMMARY COST & RANKINGS	School Districts Identified in General Fund Tab									
	819	977	2502	6854	585	2763	1953	1926	6094	3555
	West Hancock	Cardinal	Gladbrook-Reinbeck	Wayne	Bellevue	Clayton Ridge	Earlham	Durant	Southeast Warren	Lawton-Bronson
Per Student General Fund	\$ 12,727	\$ 11,217	\$ 15,178	\$ 10,611	\$ 10,640	\$ 9,920	\$ 12,000	\$ 11,660	\$ 13,080	\$ 12,002
Per Student Administration	\$ 1,355	\$ 1,262	\$ 1,243	\$ 980	\$ 1,093	\$ 679	\$ 1,010	\$ 1,128	\$ 1,152	\$ 852
Per Student Instruction	\$ 8,480	\$ 7,206	\$ 10,070	\$ 7,418	\$ 6,884	\$ 7,603	\$ 8,405	\$ 7,485	\$ 9,186	\$ 8,096
Per Student Support Staff	\$ 805	\$ 1,019	\$ 1,128	\$ 433	\$ 908	\$ 441	\$ 879	\$ 1,158	\$ 662	\$ 884
Per Student Operational	\$ 1,145	\$ 885	\$ 1,453	\$ 854	\$ 840	\$ 545	\$ 758	\$ 1,011	\$ 1,046	\$ 1,142
Per Student Transportation	\$ 483	\$ 545	\$ 679	\$ 506	\$ 501	\$ 375	\$ 282	\$ 467	\$ 489	\$ 582
General Fund Per Student Rank	120	268	40	303	302	323	189	232	99	187
Administration Per Student Rank	75	109	116	269	202	328	254	177	160	316
Instruction Per Student Rank	141	285	55	266	309	240	146	257	84	188
Support Staff Per Student Rank	205	111	64	306	153	302	169	53	254	164
Operational Per Student Rank	46	226	17	245	259	329	299	118	93	47
Transportation Per Student Rank	170	124	65	153	155	255	315	178	165	102



Sources: Iowa Department of Education (FY 2019 CAR file) and IASB analysis and calculations